BEFORE THE BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:

DIGNITY HEALTH dba WOODLAND HEALTHCARE PHARMACY 632 West Gibson Woodland, CA 95695

Pharmacy Permit No. PHY 45513

and

WAYNE DALLAS 826 Lakeside Drive Anderson, SC 29621

Pharmacist License No. RPH 30680

Case No. 5512

OAH No. 2016060293

STIPULATED SURRENDER OF LICENSE AND ORDER AS TO RESPONDENT WAYNE DALLAS ONLY

Respondents.

DECISION AND ORDER

The attached Stipulated Surrender of License and Order is hereby adopted by the Board of Pharmacy, Department of Consumer Affairs, as its Decision in this matter.

This Decision shall become effective at 5:00 p.m. on November 14, 2016.

It is so ORDERED on October 14, 2016.

BOARD OF PHARMACY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

By

Amy Gutierrez, Pharm.D.

Board President

1	KAMALA D. HARRIS	
2	Attorney General of California KENT D. HARRIS	
3	Supervising Deputy Attorney General STANTON W. LEE	
4	Deputy Attorney General State Bar No. 203563	
5	1300 I Street, Suite 125 P.O. Box 944255	
6	Sacramento, CA 94244-2550 Telephone: (916) 445-9921 Facsimile: (916) 324-5567	
7	E-mail: Stanton.Lee@doj.ca.gov	
8	Attorneys for Complainant	
9		RE THE PHARMACY
10		CONSUMER AFFAIRS CALIFORNIA
11		<u> </u>
12	In the Matter of the Accusation Against:	Case No. 5512
13	DIGNITY HEALTH dba WOODLAND HEALTHCARE PHARMACY	OAH No. 2016060293
14	632 West Gibson Woodland, CA 95695	STIPULATED SURRENDER OF LICENSE AND ORDER AS TO
15	Pharmacy Permit No. PHY 45513	RESPONDENT WAYNE DALLAS ONLY
16	and	
17	WAYNE DALLAS	
18	826 Lakeside Drive Anderson, SC 29621	
19	Pharmacist License No. RPH 30680	
20	Respondents.	
21	Respondents.	
22		
23	IT IS LIEDEDY STIDIU ATED AND ACC	
24		REED by and between the parties to the above-
25	entitled proceedings that the following matters as	
26		TIES
27	, , , , , , , , , , , , , , , , , , ,	Executive Officer of the Board of Pharmacy.
28	She brought this action solely in her official capa	city and is represented in this matter by Kamala
	III	
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D. Harris, Attorney General of	f the State of California	, by Stanton W. Le	e, Deputy Attorney
General.			

- Wayne Dallas (Respondent) is represented in this proceeding by attorney William J.
 Portanova, whose address is 400 Capitol Mall, Ste. 1100, Sacramento, CA 95814.
- On or about November 23, 1976, the Board issued Pharmacist License No. RPH
 30680 to Respondent. The Pharmacist License was in full force and effect at all times relevant to
 the charges brought in Accusation No. 5512 and expired on March 31, 2015.

JURISDICTION

4. Accusation No. 5512 was filed before the Board of Pharmacy (Board), Department of Consumer Affairs, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on May 6, 2016. Respondent timely filed his Notice of Defense contesting the Accusation. A copy of Accusation No. 5512 is attached as Exhibit A and incorporated by reference.

ADVISEMENT AND WAIVERS

- 5. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 5512. Respondent also has carefully read, fully discussed with counsel, and understands the effects of this Stipulated Surrender of License and Order.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

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CULPABILITY

- 8. Respondent admits the truth of each and every charge and allegation in Accusation No. 5512, agrees that cause exists for discipline and hereby surrenders his Pharmacist License No. RPH 30680 for the Board's formal acceptance.
- Respondent understands that by signing this stipulation Respondent enables the Board to issue an order accepting the surrender of his Pharmacist License without further process.

CONTINGENCY

- 10. This stipulation shall be subject to approval by the Board. Respondent understands and agrees that counsel for Complainant and the staff of the Board may communicate directly with the Board regarding this stipulation and surrender, without notice to or participation by Respondent or its counsel. By signing the stipulation, Respondent understands and agrees that he may not withdraw this agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Surrender and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 11. The parties understand and agree that Portable Document Format (PDF) and facsimile copies of this Stipulated Surrender of License and Order, including Portable Document Format (PDF) and facsimile signatures thereto, shall have the same force and effect as the originals.
- 12. This Stipulated Surrender of License and Order is intended by the parties to be an integrated writing representing the complete, final, and exclusive embodiment of their agreement. It supersedes any and all prior or contemporaneous agreements, understandings, discussions, negotiations, and commitments (written or oral). This Stipulated Surrender of License and Order may not be altered, amended, modified, supplemented, or otherwise changed except by a writing executed by an authorized representative of each of the parties.
- 13. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Order:

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ORDER

IT IS HEREBY ORDERED that Pharmacist License No. RPH 30680, issued to Respondent Wayne Dallas, is surrendered and accepted by the Board of Pharmacy.

- The surrender of Respondent's Pharmacist License and the acceptance of the surrendered license by the Board shall constitute the imposition of discipline against Respondent.
 This stipulation constitutes a record of the discipline and shall become a part of Respondent's license history with the Board of Pharmacy.
- 2. Respondent shall lose all rights and privileges as a pharmacist in California as of the effective date of the Board's Decision and Order.
- 3. Respondent shall cause to be delivered to the Board his pocket license and, if one was issued, his wall certificate on or before the effective date of the Decision and Order.
- 4. Respondent may not apply for any license, permit, or registration from the board for three years from the effective date of this decision. Respondent stipulates that should he or she apply for any license from the board on or after the effective date of this decision, all allegations set forth in Accusation No. 5512, shall be deemed to be true, correct and admitted by respondent when the Board determines whether to grant or deny the application. Respondent shall satisfy all requirements applicable to that license as of the date the application is submitted to the Board, including, but not limited to taking and passing the California Pharmacist Licensure Examination prior to the issuance of a new license. Respondent is required to report this surrender as disciplinary action.
- 5. Respondent shall pay the agency its costs of investigation and enforcement in the amount of \$3,000.00, prior to issuance of a new or reinstated license.
- 6. If Respondent should ever apply or reapply for a new license or certification, or petition for reinstatement of a license, by any other health care licensing agency in the State of California, all of the charges and allegations contained in Accusation, No. 5512 shall be deemed to be true, correct, and admitted by Respondent for the purpose of any Statement of Issues or any other proceeding seeking to deny or restrict licensure.

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ACCEPTANCE

I have carefully read the above Stipulated Surrender of License and Order and have fully discussed it with my attorney, William J. Portanova. I understand the stipulation and the effect it will have on my Pharmacist License. I enter into this Stipulated Surrender of License and Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Board of Pharmacy.

DATED: 9/00/16 WAYNE DALLAS

I have read and fully discussed with Respondent Wayne Dallas, the terms and conditions and other matters contained in this Stipulated Surrender of License and Order. I approve its form and content.

DATED: 9/3

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WILLIAM PORTANOVA
Attorney for Respondent

ENDORSEMENT

The foregoing Stipulated Surrender of License and Order is hereby respectfully submitted for consideration by the Board of Pharmacy of the Department of Consumer Affairs.

Dated: 9/22/16

Respectfully submitted.

KAMALA D. HARRIS Attorney General of California KENT D. HARRIS Supervising Deputy Attorney General

STANTON WILES
Deputy Attorney General
Attorneys for Complainant

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Exhibit A

Accusation No. 5512

1	KAMALA D. HARRIS	
2	Attorney General of California KENT D. HARRIS	
3	Supervising Deputy Attorney General STANTON W, LEE	
	Deputy Attorney General	
4	State Bar No. 203563 1300 I Street, Suite 125	
5	P.O. Box 944255 Sacramento, CA 94244-2550	
6	Telephone: (916) 445-9921 Facsimile: (916) 324-5567	
7	E-mail: Stanton.Lee@doj.ca.gov	
.8	Attorneys for Complainant	
. 9		RE THE PHARMACY
10	DEPARTMENT OF C	CONSUMER AFFAIRS
	STATE OF C	CALIFORNIA
11	In the Matter of the Accusation Against:	Case No. 5512
12	DIGNITY HEALTH dba WOODLAND	
13	HEALTHCARE PHARMACY	A C C T C A T C N
14	632 West Gibson Woodland, CA 95695	ACCUSATION
15	Pharmacy Permit No. PHY 45513	
16	and	
17	WAYNE DALLAS	
18	826 Lakeside Drive Anderson, SC 29621	
19	Pharmacist License No. RPH 30680	
20.	Respondents,	
21	rospondona,	
22	Complainant alleges:	
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23	PAR	
24	Virginia Herold (Complainant) bring	s this Accusation solely in her official capacity
25	as the Executive Officer of the Board of Pharmac	y (Board), Department of Consumer Affairs,
26	2. On or about March 15, 2002, the Boa	ard of Pharmacy issued Pharmacy Permit
27	Number PHY 45513 to Catholic Healthcare West	t to do business as Woodland Healthcare
28	Pharmacy (Respondent Woodland). On or about	February 13, 2012, Catholic Healthcare West
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(DIGNITY HEALTH DBA WOODLAND HEALTHCARE PHARMACY) ACCUSATION

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15. Title 16, section 1718 states in pertinent part:

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'Current Inventory' as used in Sections 4081 and 4332 of the Business and Professions Code shall be considered to include complete accountability for all dangerous drugs handled by every licensee enumerated in Sections 4081 and 4332.

CODE OF FEDERAL REGULATIONS

16. Title 21, Code of Federal Regulations, section 1304.03, subdivision (a), states:

Every registrant, including collectors, shall maintain the records and inventories and shall file the reports required by this part, except as exempted by this section. Any registrant that is authorized to conduct other activities without being registered to conduct those activities, pursuant to §§ 1301.22(b), 1307.11, 1307.13, or part 1317 of this chapter, shall maintain the records and inventories and shall file the reports required by this part for persons registered or authorized to conduct such activities. This latter requirement should not be construed as requiring stocks of controlled substances being used in various activities under one registration to be stored separately, nor that separate records are required for each activity. The intent of the Administration is to permit the registrant to keep one set of records which are adapted by the registrant to account for controlled substances used in any activity. Also, the Administration does not wish to require separate stocks of the same substance to be purchased and stored for separate activities. Otherwise, there is no advantage gained by permitting several activities under one registration. Thus, when a researcher manufactures a controlled item, he must keep a record of the quantity manufactured; when he distributes a quantity of the item, he must use and keep invoices or order forms to document the transfer, when he imports a substance, he keeps as part of his records the documentation required of an importer; and when substances are used in chemical analysis, he need not keep a record of this because such a record would not be required of him under a registration to do chemical analysis. All of these records may be maintained in one consolidated record system. Similarly, the researcher may store all of his controlled items in one place, and every two years take inventory of all items on hand, regardless of whether the substances were manufactured by him, imported by him, or purchased domestically by him, of whether the substances will be administered to subjects, distributed to other researchers, or destroyed during chemical analysis.

17. Title 21, Code of Federal Regulations, section 1304.11 states, in pertinent part:

(a) General requirements. Each inventory shall contain a complete and accurate record of all controlled substances on hand on the date the inventory is taken, and shall be maintained in written, typewritten, or printed form at the registered location. An inventory taken by use of an oral recording device must be promptly transcribed. Controlled substances shall be deemed to be "on hand" if they are in the possession of or under the control of the registrant, including substances returned by a customer, ordered by a customer but not yet invoiced, stored in a warehouse on behalf of the registrant, and substances in the possession of employees of the registrant and intended for distribution as complimentary samples. A separate inventory shall be made for each registered location and each independent activity registered, except as provided in paragraph (e)(4) of this section. In the event controlled substances in the possession or under the control of the registrant are stored at a location for which

- 22. On or about April 7, 2014, L.M., Enforcement Analyst with the Board requested additional documentation of the loss from Respondent Woodland. On or about May 5, 2014, the Board received audit documentation, statements, and interview summaries from an attorney representing Woodland.
- 23. On or about December 10, 2014, Board Inspectors J.H. and P.P.S. conducted an inspection at Respondent Woodland. During the inspection, the Board Inspectors observed Technician G.S. helping at least three patients with new prescriptions and technician G.S. did not inform a pharmacist of the need for new prescription consultations.
- 24. Inspector J.H. spoke extensively with D.F., Pharmacy Director of Respondent Woodland. D.F. advised that Respondent Woodland had terminated the previous Pharmacist in Charge (PIC), Respondent Wayne Dallas. The new PIC at the time of the inspection was M.K., who had been PIC for approximately one month. D.F. advised that as a result of the missing hydrocodone/acetaminophen, Respondent Woodland hired outside consultant B.D. and outside company CHAN Healthcare.
 - 25. On April 25, 2014, CHAN issued a report noting Respondent Dallas:
- Had the ability to reject key controls and processes built into the inventory tracking system;
- 2. Inadequately placed security cameras in the pharmacy and directed those security camera feeds to his office;
- Could manipulate the inventory tracking system by deleting National Drug Codes from the inventory history;
- 4. Allowed staff and others to use his passwords and failed to require staff to not share passwords;
 - 5. Did not implement a pharmacy server back-up procedure; and
 - 6. Allowed untraceable access to the controlled substance inventory.
 - 26. The CHAN report identified six areas of concern needing correction:
- 1. Respondent Woodland failed to fully utilize the Pharmacy Inventory Management System;

- 2. Respondent Woodland failed to adequately segregate the duties of the employees;
- 3. Respondent Dallas was able to delete National Drug Codes, purchase, and dispensing history from the inventory tracking system;
 - 4. Employee passwords were not secure:
 - 5. Respondent Woodland's computer server did not have a back-up; and
- 6. Respondent Woodland's pharmacy and controlled substances access was not logged.
- 27. On June 23, 2014, CHAN conducted an unannounced audit at Respondent Woodland to test controlled substance diversion monitoring and reporting. During the audit, two issues were identified:
- 1. There was an inability to identify discrepancies because Respondent Woodland's inventory was not adjusted after the recently identified loss making it impossible to identify current discrepancies needing to be researched, resolved, and/or reported; and
 - 2. The Controlled Substance Compliance Audit Checklist was incomplete.
- 28. On March 25, 2015, Inspector J.H. conducted a phone interview of Respondent Dallas.
- 29. On March 30, 2015, Inspector J.H. completed her audit of Respondent Woodland that covered May 21, 2012 to November 9, 2014. The audit revealed drug losses for 11 of the 18 controlled substances audited. The most significant loss was the hydrocodone/acetaminophen 10/325mg with 21,559 tablets missing followed by methadone 5mg with 2,502 tablets missing and methylphenidate 10mg with 430 tablets missing.

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Drug and Dosage	<u>Shortage</u>	<u>Overage</u>
hydrocodone/acetaminophen 10/325mg	21,559 tablets	
Opana ER 20mg	185 tablets	
hydromorphone 2mg	166 tablets	
hydromorphone 4mg	83 tablets	
hydromorphone 8mg	488 tablets	
fentanyl 12mcg	11 patches	
fentanyl 75mcg	3 patches	
fentanyl 100mcg	2 patches	
methylphenidate 10mg	27 tablets	
methylphenidate 20mg	430 tablets	
methadone 5mg	2,502 tablets	
hydrocodone/acetaminophen 5/325mg		1,579 tablets
Opana ER 5mg		20 tablets
Opana ER 40mg		99 tablets
fentanyl 25mcg		35 patches
fentanyl 50mcg		6 patches
methylphenidate 5mg		3 tablets
methadone 10mg		1,424 tablets

30. One source of error was the beginning inventory conducted by Respondent Dallas who did not provide exact counts for each medication. Instead, counts were estimated with full bottles, half bottles, quarter bottles, and tenths of a bottle. The variance could be incorrect depending on how far off the estimation was at the beginning of the inventory.

FIRST CAUSE FOR DISCIPLINE

(Woodland Healthcare Pharmacy - Failure to Provide Consultation)

- 31. Respondent Woodland's pharmacy permit is subject to disciplinary action under California Code of Regulations, title 16, section 1707.2 in that Woodland failed to ensure patients with new prescriptions were provided with a pharmacist consult. The circumstances are as follows:
- 32. On or about December 10, 2014, during an inspection of Woodland, Technician G.S. failed to notify a pharmacist of three patients filling new prescriptions as described in Paragraph 23 above.

SECOND CAUSE FOR DISCIPLINE

(Woodland Healthcare Pharmacy – Failure to Maintain Adequate Operational Standards and Security of Controlled Substances)

- 33. Respondent Woodland's pharmacy permit is subject to disciplinary action under California Code of Regulations, title 16, section 1714(b) in that Woodland failed to maintain its facilities, space, fixtures, and equipment so that drugs are properly prepared, maintained, secured and distributed. The circumstances are as follows:
- 34. On March 30, 2015, Inspector Hall completed her Woodland audit that covered May 21, 2012 to November 9, 2014. Results of the audit revealed Woodland could not account for shortages in 11 of the 18 controlled substances audited during the inspection period as described in Paragraphs 21-25 above.

THIRD CAUSE FOR DISCIPLINE

(Woodland Healthcare Pharmacy - Failure to Maintain Current Inventory)

- 35. Respondent Woodland's pharmacy permit is subject to disciplinary action under California Code of Regulations, title 16, section 1718, and Business and Professions Code section 4081, subsection (a), in that Woodland failed to maintain a current inventory that included complete accountability for all controlled substances and dangerous drugs handled by every licensee. Respondent Woodland's pharmacy permit is also subject to disciplinary action under California Code of Regulations, title 16, section 1714, Business and Professions Code section 4301, California Code of Regulations, title 21, sections 1304.03 and 1304.11, and Code of Federal Regulations, title 21, sections 1304.03, 1304.11, and 1304.21, in that Respondent Woodland failed to maintain adequate security and proper inventory records relating to controlled substances. The circumstances are as follows:
- 36. On March 30, 2015, Inspector Hall completed her Woodland audit that covered May 21, 2012 to November 9, 2014. Results of the audit revealed Woodland could not account for shortages in 11 of the 18 controlled substances audited during the inspection period as described in Paragraphs 21-25 above.

FOURTH CAUSE FOR DISCIPLINE

(PIC Wayne Dallas – Failure to Maintain Adequate Operational Standards and Security of Controlled Substances)

- 37. Respondent Wayne Dallas's pharmacist license is subject to disciplinary action under Business and Professions Code, section 4113 in that as PIC, Respondent Dallas was responsible for the pharmacy's compliance with all state and federal laws and regulations pertaining to the practice of pharmacy and Respondent Dallas failed to maintain adequate operational standards and security of controlled substances. The circumstances are as follows:
- 38. Based on Respondent Woodland's own internal audit completed by CHAN and Inspector J.H.'s audit from May 21, 2012 to November 9, 2014, an interview with Respondent Dallas, and an inspection on 12/10/14, it was determined that Respondent Woodland and Respondent Dallas did not have effective controls against theft or diversion of controlled substances including employees sharing passcodes and computers, the ability to delete National Drug Codes from the inventory system, multiple manual adjustments of inventory, and inaccurate or incomplete biennial inventories as described in Paragraphs 21-25 above.

FIFTH CAUSE FOR DISCIPLINE

(PIC Wayne Dallas - Failure to Maintain Current Inventory)

39. Respondent Dallas's pharmacist license is subject to disciplinary action under California Code of Regulations, title 16, section 1718, and Business and Professions Code section 4081, subsection (a), in that as PIC, Respondent Dallas failed to maintain a current inventory that included complete accountability for all controlled substances and dangerous drugs handled by every licensee. Respondent Dallas's pharmacist license is also subject to disciplinary action under California Code of Regulations, title 16, section 1714, Business and Professions Code section 4301, California Code of Regulations, title 21, sections 1304.03 and 1304.11, and Code of Federal Regulations, title 21, sections 1304.03, 1304.11, and 1304.21, in that Respondent Dallas failed to maintain adequate security and proper inventory records relating to controlled substances. The circumstances are as follows:

(DIGNITY HEALTH DBA WOODLAND HEALTHCARE PHARMACY) ACCUSATION